TITLE 329 SOLID WASTE MANAGEMENT DIVISION

SECOND NOTICE OF COMMENT PERIOD

LSA Document #20-20

SOLID WASTE FINANCIAL ASSURANCE

PURPOSE OF NOTICE

The Indiana Department of Environmental Management (IDEM) is soliciting public comment on amendments to rules at 329 IAC 10-39, 329 IAC 11.5-3, 329 IAC 11.5-8, 329 IAC 11.6-9, and 329 IAC 11.7-9 concerning financial assurance requirements for solid waste facilities. IDEM seeks comment on the affected citations listed and any other provisions of Title 329 that may be affected by this rulemaking.

HISTORY

First Notice of Comment Period: February 19, 2020, Indiana Register (DIN: 20200219-IR-329200020FNA).

CITATIONS AFFECTED: 329 IAC 10-39-1; 329 IAC 10-39-2; 329 IAC 10-39-3; 329 IAC 10-39-10; 329 IAC 11.5-3-1; 329 IAC 11.5-8-1; 329 IAC 11.6-9-1; 329 IAC 11.7-9-1.

AUTHORITY: IC 13-14-8-7; IC 13-15; IC 13-19-3.

SUBJECT MATTER AND BASIC PURPOSE OF RULEMAKING Basic Purpose and Background

IDEM is proposing amendments to the financial assurance requirements for solid waste facilities at 329 IAC 10-39, 329 IAC 11.5-3, 329 IAC 11.5-8, 329 IAC 11.6-9, and 329 IAC 11.7-9. The amendments include resolving inconsistencies in the financial assurance rules across different articles in Title 329, correcting errors in the rule language, revising outdated requirements, and proposing other changes to provide additional compliance flexibility for regulated entities and improve the administration of the financial assurance requirements.

IDEM requires owners and operators of permitted and registered solid waste facilities to demonstrate financial assurance for closure, post-closure, or corrective action. Financial assurance is a financial instrument that provides for the completion of closure, post-closure, or corrective action of a facility if the owner or operator is not able to perform the required activities at the facility. IDEM requires financial assurance for various types of solid waste facilities, including disposal, processing, and storage facilities. The requirement to demonstrate financial assurance reduces potential adverse effects from incomplete closure, post-closure, or corrective action by providing sufficient funds to complete these activities at a facility.

Changes in the solid waste industry and environmental regulations have created innovative types of facilities and practices in solid waste management. IDEM has responded to these changes by establishing financial assurance rules for new facilities and amending existing financial assurance rules for established facilities. Some financial assurance rules could benefit from amendments that offer additional compliance options and flexibility. In addition, changes to the financial assurance rules over the years have resulted in errors and inconsistencies in the requirements. IDEM plans to address these issues with the following main amendments proposed in the draft rule:

- The addition of the option for an alternative to maintaining a standby trust fund for financial assurance amounts under \$20,000 at 329 IAC 10-39-2(a)(2)(C)(v), 329 IAC 10-39-2(a)(3)(B)(iv), 329 IAC 11.5-8-1(d)(2)(B), 329 IAC 11.6-9-1(c)(2)(B), and 329 IAC 11.7-9-1(c)(2)(B).
- Changes at 329 IAC 10-39-2(a)(1)(B)(ix)(BB), 329 IAC 10-39-2(a)(3)(D)(ii), 329 IAC 11.5-8-1(d)(5)(F), 329 IAC 11.6-9-1(c)(5)(F), and 329 IAC 11.7-9-1(c)(5)(F) to allow for a financial assurance provider's operations to be regulated by either a federal agency or state of Indiana agency rather than both.
- At <u>329 IAC 10-39-2(a)(5)(A)(ii)</u>, the addition of rural electric membership corporations to the utility exemption for a portion of the requirements for the restricted waste sites financial test.
- At <u>329 IAC 10-39-10(a)(6)</u>, the addition of insurance as an option for corrective action financial assurance for municipal solid waste landfills.
- Allowing the annual inflation adjustment for the closure cost estimate to be done in current dollars at <u>329 IAC 10-39-2(c)(2)(A)</u> and adding specific requirements for the inflation adjustment for the corrective action cost estimate at <u>329 IAC 10-39-10(c)(4)(A)</u>.
- Allowing for the letter from the chief financial officer required at <u>329 IAC 10-39-2(a)(5)(C)(i)</u> and <u>329 IAC 10-39-2(a)(6)(B)(iii)(AA)(aa)(4)</u> to be submitted on forms approved by the commissioner.
- Deletion of the requirements to submit a duplicate copy of the financial assurance instrument throughout 329 IAC 10-39.
- At <u>329 IAC 11.5-3-1</u> and <u>329 IAC 11.5-8-1</u>, clarification of the financial assurance obligations for a facility with a confined feeding operation approval or concentrated animal feeding operation permit.

- Clarifications, corrections, and reorganization throughout the included sections, such as:
 - o Inaccurate cross reference at 329 IAC 10-39-3(b)(1)(C).
 - Nonessential wording in requirements at 329 IAC 10-39-1(e) and 329 IAC 10-39-2(a)(6)(B)(iii)(AA)(cc)(1).
 - o Imprecise phrasing of the requirement at 329 IAC 10-39-2(a)(3)(B)(iv).
 - Addition of information for accessing documents referenced in the rule requirements.
 - Various wording and organizational changes throughout the rules to conform with rule drafting standards.
 - Obletion of the phrase "forms provided by the commissioner" because the phrase "forms approved by the commissioner" accommodates forms that IDEM provides to regulated entities or forms that IDEM approves for use by regulated entities. Including both phrases is redundant and IDEM still can provide the required forms if the rule language only reads "forms approved by the commissioner".

IDEM anticipates that this rulemaking will affect the owners and operators of solid waste facilities that are required to maintain financial assurance and potentially affect the financial institutions that provide financial assurance to the facilities. IDEM also may need to modify some administrative processes related to the changes in the financial assurance rules.

IDEM seeks comment on the affected citations listed, including suggestions for specific language, any other provisions of Title 329 that may be affected by this rulemaking, and alternative ways to achieve the purpose of the rulemaking.

IC 13-14-9-4 Identification of Restrictions and Requirements Not Imposed under Federal Law

The following elements of the draft rule impose either a restriction or a requirement on persons to whom the draft rule applies that is "not imposed under federal law" (NIFL element or elements):

The following information is provided with each NIFL element:

- (1) The environmental circumstance or hazard dictating the imposition of the NIFL element in order to protect human health and the environment in Indiana; and examples in which federal law is inadequate to provide this protection for Indiana.
- (2) The estimated fiscal impact and expected benefits of the NIFL element, based on the extent to which the NIFL element exceeds the requirements of federal law.
- (3) The availability for public inspection of all materials relied on by IDEM in the development of the NIFL element including, if applicable: health criteria, analytical methods, treatment technology, economic impact data, environmental assessment data, analyses of methods to effectively implement the proposed rule, and other background data.

NIFL Element (A) 329 IAC 10-39-2(c)(2)(B)

- (1) The majority of the proposed amendments are corrections, clarifications, or options for compliance flexibility rather than imposing additional restrictions or requirements on regulated entities. However, the proposed change at 329 IAC 10-39-2(c)(2)(B) represents a potential restriction that is not imposed under federal law and is not included in the existing rules. The amendment at 329 IAC 10-39-2(c)(2)(B) adds a 30-day time limit to revising the closure cost estimate if the commissioner has approved changes to the closure plan that increase the closure cost. This change also makes the requirement consistent with a similar requirement for increases in the post-closure care cost estimate at 329 IAC 10-39-3(c)(2). A permittee is currently required to revise the closure cost estimate whenever changes in the closure plan increase the closure cost, but not within a specified time limit, which creates uncertainty for regulated entities.
- (2) The NIFL element at 329 IAC 10-39-2(c)(2)(B) is not expected to have a fiscal impact because the amendments only add a time limit to comply with an existing requirement. Previously, the closure cost estimate adjustment was required but there was not a deadline to make the adjustment. With the proposed amendments, regulated entities now have 30 days to make the closure cost estimate adjustment but will not experience changes to compliance or administrative costs. The proposed amendments provide additional clarity for regulated entities when changes in the closure plan increase the closure cost estimate.
- (3) IDEM relied on the following materials to develop the information in this NIFL element:
 - (a) 329 IAC 10-39-2 and 329 IAC 10-39-3.
 - (b) Financial assurance information submitted by facilities to comply with 329 IAC 10-39.
 - (c) Draft rule in this second notice of comment period for LSA Document #20-20.

Potential Fiscal Impact

This rulemaking will offer various opportunities for potential cost savings for regulated entities and most likely have a beneficial fiscal impact. Most of the amendments are corrections, clarifications, and changes for consistency with other rules and the rule drafting standards. Other amendments will be less stringent than current requirements or allow more options and flexibility for compliance with the financial assurance requirements.

The amendments at 329 IAC 10-39-2(a)(2)(C)(v), 329 IAC 10-39-2(a)(3)(B)(iv), 329 IAC 11.5-8-1(d)(2)(B), 329 IAC 11.6-9-1(c)(2)(B), and 329 IAC 11.7-9-1(c)(2)(B) provide an alternative to maintaining a standby trust fund for certain financial assurance instruments. These amendments will create cost saving opportunities for regulated entities. Regulated entities may incur annual fees up to a few thousand dollars to maintain a standby trust fund, in addition to the cost of the financial assurance instrument. For some facilities, the fees to maintain a standby trust fund can lead to compliance costs that equal or exceed the financial assurance amount over the

period of an active permit or registration. By removing the requirement for a standby trust fund for financial assurance amounts under \$20,000, regulated entities can save up to a few thousand dollars in annual compliance costs while still ensuring that financial assurance is in effect and adequately funded.

The amendments at 329 IAC 10-39-2(a)(1)(B)(ix)(BB), 329 IAC 10-39-2(a)(3)(D)(ii), 329 IAC 11.5-8-1(d)(5)(F), 329 IAC 11.6-9-1(c)(5)(F), and 329 IAC 11.7-9-1(c)(5)(F) to allow for a financial assurance provider's operations to be regulated by either a federal agency or state of Indiana agency rather than both may provide cost saving opportunities. This change will make additional financial assurance providers available to regulated entities that may offer a lower cost financial assurance instrument.

At 329 IAC 10-39-2(a)(5)(A)(ii), adding rural electric membership corporations to the utility exemption in the restricted waste sites financial test may provide cost savings for rural electric membership corporations that currently do not qualify for the financial test. If an entity qualifies for the amended financial test requirements, it will receive cost savings from not having to maintain an alternative financial assurance instrument with a greater cost than the financial test.

The amendments at 329 IAC 10-39-2(c)(2)(A) and 329 IAC 10-39-10(c)(4)(A) to adjust the closure and corrective action cost estimates for inflation using current dollars may result in a lower inflation estimate than the alternative inflation adjustment method. If the cost of a financial assurance instrument increases due to a change in the cost estimate, a lower inflation adjustment may reduce the amount of the cost increase.

The addition of insurance at <u>329 IAC 10-39-10(a)(6)</u> as an option for corrective action financial assurance provides another option for financial assurance at municipal solid waste landfills. A regulated entity can experience cost savings if the insurance option is lower cost than its current financial assurance mechanism.

The amendments at 329 IAC 10-39-2(a)(5)(C)(i) and 329 IAC 10-39-2(a)(6)(B)(iii)(AA)(aa)(4) to use forms approved by the commissioner for the chief financial officer letter may reduce administrative costs for regulated entities and IDEM. By having a consistent and readily available form, regulated entities will not have to create their own form and IDEM will process a standardized form with the required compliance information easily identifiable.

Finally, removing the requirements to submit a duplicate copy of the financial assurance instrument throughout <u>329 IAC 10-39</u> is a negligible administrative cost savings that reduces the amount of documentation that regulated entities must submit to IDEM.

Public Participation and Work Group Information

At this time, no work group is planned for the rulemaking. If you feel that a work group or other informal discussion on the rule is appropriate, please contact Dan Watts, Rules Development Branch, Office of Legal Counsel at dwatts1@idem.in.gov, (317) 234-5345, or (800) 451-6027 (in Indiana).

SUMMARY/RESPONSE TO COMMENTS FROM THE FIRST COMMENT PERIOD

IDEM requested public comment from February 19, 2020, through March 20, 2020, on alternative ways to achieve the purpose of the rule and suggestions for the development of draft rule language. IDEM received no comments in response to the First Notice of Comment Period.

REQUEST FOR PUBLIC COMMENTS

This notice requests the submission of comments on the draft rule language, including suggestions for specific revisions to language to be contained in the draft rule. Comments may be submitted in one of the following ways:

(1) By mail or common carrier to the following address:

LSA Document #20-20 Solid Waste Financial Assurance

Dan Watts

Rules Development Branch

Office of Legal Counsel

Indiana Department of Environmental Management

Indiana Government Center North

100 North Senate Avenue

Indianapolis, IN 46204-2251

(2) By electronic mail to dwatts1@idem.in.gov. To confirm timely delivery of submitted comments, please request a document receipt when sending the electronic mail. PLEASE NOTE: Electronic mail comments will NOT be considered part of the official written comment period unless they are sent to the address indicated in this notice.

Contact Karla Kindrick at kkindric@idem.in.gov or (317) 232-8922 if another method of submitting comments within the comment period is desired. Regardless of the delivery method used, in order to properly identify each comment with the rulemaking action it is intended to address, each comment document must clearly specify the LSA document number of the rulemaking.

COMMENT PERIOD DEADLINE

All comments must be postmarked or time stamped not later than January 15, 2021.

Additional information regarding this action may be obtained from Dan Watts, Rules Development Branch, Office of Legal Counsel, dwatts1@idem.in.gov, (317) 234-5345 or (800) 451-6027 (in Indiana).

DRAFT RULE

SECTION 1. 329 IAC 10-39-1 IS AMENDED TO READ AS FOLLOWS:

329 IAC 10-39-1 Applicability

Authority: IC 13-14-8-7; IC 13-15-2-1; IC 13-19-3-1

Affected: IC 13-30-2; IC 36-9-30

Sec. 1. (a) This rule applies to all solid waste land disposal facilities that:

- (1) are required to have a permit by under 329 IAC 10-11-1; and
- (2) apply submit an application for a permit; after April 13, 1996, or
- (3) have an a currently effective operating permit. in effect. on April 13, 1996.
- (b) The permittee for solid waste land disposal facilities regulated by this rule shall provide financial responsibility for closure and post-closure in accordance with the following:
 - (1) Closure and post-closure rules, including:
 - (A) 329 IAC 10-22 and 329 IAC 10-23;
 - (B) 329 IAC 10-30 and 329 IAC 10-31; or
 - (C) 329 IAC 10-37 and 329 IAC 10-38.
 - (2) Sections 2 through 5 of this rule.
- (c) Solid waste land disposal facilities that have operating permits in effect must may not continue to operate unless the permittees have established financial responsibility for post-closure by:
 - (1) choosing a financial assurance mechanism under section 3(a) of this rule; and by
 - (2) funding the same mechanism under section 3(b) of this rule.
- (d) Solid waste land disposal facilities that have operating permits in effect must may not continue to operate unless the permittees have established financial responsibility for closure by:
 - (1) choosing a financial assurance mechanism under section 2(a) of this rule; and by
 - (2) funding the same mechanism under section 2(b) of this rule.
- (e) Solid waste land disposal facilities that apply for permits after April 13, 1996, must provide financial responsibility as required by under 329 IAC 10-11-2.5(a)(4) in accordance with the following:
 - (1) The documents establishing both the closure and post-closure financial responsibility must be executed by and approved by the commissioner prior to operation of the facility. In addition,
 - (2) The financial assurance mechanism must be funded under sections 2(b) and 3(b) of this rule prior to operation.
- (f) The requirements of this section apply to permittees of all solid waste land disposal facilities except permittees who are state or federal government entities whose debts and liabilities are the debts and liabilities of a **the** state **of Indiana** or the United States.

(Solid Waste Management Division; <u>329 IAC 10-39-1</u>; filed Mar 14, 1996, 5:00 p.m.: 19 IR 1918; filed Feb 9, 2004, 4:51 p.m.: 27 IR 1864, eff Apr 1, 2004; filed May 14, 2014, 11:02 a.m.: <u>20140611-IR-329110454FRA</u>)

SECTION 2. 329 IAC 10-39-2 IS AMENDED TO READ AS FOLLOWS:

329 IAC 10-39-2 Closure; financial responsibility

Authority: <u>IC 13-14-8-7</u>; <u>IC 13-15</u>; <u>IC 13-19-3</u> Affected: <u>IC 8-1-2</u>; <u>IC 8-1-13</u>; <u>IC 13-20</u>; <u>IC 36-9-30</u>

Sec. 2. (a) The permittee shall establish financial responsibility for closure of all the permitted acreage for the solid waste land disposal facility before waste placement, except as provided in subsection (b). The permittee

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shall choose from the following options:

- (1) The trust fund option, including the following:
 - (A) The permittee may satisfy the requirements of this section by doing as follows:
 - (i) Establish a trust agreement on
 - (AA) forms provided by the commissioner; or
 - (BB) other forms approved by the commissioner.
 - (ii) Submit an original signed copy and a duplicate copy of the trust agreement to the commissioner.
 - (B) All trust agreements must contain the following:
 - (i) Identification of solid waste land disposal facilities and corresponding closure cost estimates covered by the trust agreement.
 - (ii) The establishment of a trust fund in the amount determined by subsection (b) and guarantee payments from that fund either:
 - (AA) reimbursing the permittee for commissioner-approved closure work done; or
 - (BB) making payments to the commissioner for accomplishing required closure work.
 - (iii) The requirement of for annual evaluations of the trust to be submitted to the commissioner.
 - (iv) The requirement of **for** successor trustees to notify the commissioner, in writing, of their appointment at least ten (10) days before the appointment becoming effective.
 - (v) The requirement of **for** the trustee to notify the commissioner, in writing, of the failure of the permittee to make a required payment into the fund.
 - (vi) The establishment A provision that the trust is irrevocable unless terminated, in writing, with the approval of the:
 - (AA) permittee;
 - (BB) trustee; and
 - (CC) commissioner.
 - (vii) A certification that the signatory of the trust agreement for the permittee was duly authorized to bind the permittee.
 - (viii) A notarization of all signatures by a notary public commissioned to be a notary public in the state of Indiana at the time of notarization.
 - (ix) The establishment Requiring that the trustee is:
 - (AA) authorized to act as a trustee; and
 - (BB) an entity whose operations are regulated and examined by a federal and agency or state of Indiana agency.
 - (x) The requirement of for:
 - (AA) initial payment into the fund be made within thirty (30) days of the commissioner's approval of the trust agreement; and
 - (BB) any subsequent payments be made annually not later than June 15.
- (2) The surety bond option, including the following:
 - (A) The permittee may satisfy the requirements of this section by doing as follows:
 - (i) Establish a surety bond on
 - (AA) forms provided by the commissioner; or
 - (BB) other forms approved by the commissioner.
 - (ii) Submit an original signed copy and a duplicate of the surety bond to the commissioner.
 - (B) Choose from one (1) of the following types of surety bonds:
 - (i) A financial guarantee surety bond.
 - (ii) A performance surety bond.
 - (C) All surety bonds must contain the following:
 - (i) The establishment of penal sums in the amount determined by subsection (b).
 - (ii) If a performance surety bond is established, provision that the surety company shall do either of the following:
 - (AA) will be liable to fulfill **Perform** the permittee's closure obligations upon notice from the commissioner that the permittee has failed to do so. and
 - (BB) Comply with the requirements in item (v).
 - (iii) Provision that the surety company may not cancel the bond without first sending notice of cancellation by certified mail to the permittee and the commissioner at least one hundred twenty (120) days before the effective date of the cancellation.
 - (iii) (iv) Provision that the permittee may not terminate the bond without prior written authorization by the commissioner.
 - (v) Provision that, upon written notice from the commissioner that the permittee has failed to fulfill the closure obligations for the facility, the surety company shall do either of the following:
 - (AA) Deposit the amount that provides for closure into a standby trust fund, as directed by the

commissioner.

- (BB) If the financial assurance amount is less than twenty thousand dollars (\$20,000) and a standby trust fund is not established, submit all payments directly to the department.
- (D) If the financial assurance amount determined under this rule is twenty thousand dollars (\$20,000) or more, the permittee shall establish a standby trust fund in accordance with the requirements of subdivision (1) to be utilized in the event the:
 - (i) permittee fails to fulfill closure obligations; and
- (ii) bond guarantee is exercised.

The standby trust fund must be established in accordance with the requirements of subdivision (1). Under the terms of the bond, all payments made if the bond is utilized must be deposited by the surety **company** directly into the standby trust fund in accordance with instructions from the commissioner.

- (E) The surety company issuing the bond must be:
- (i) among those listed as acceptable sureties for federal bonds in Circular 570* of the United States Department of the Treasury; and
- (ii) authorized to do business in Indiana.
- (F) The surety will **company is** not be liable for deficiencies in the performance of closure by the permittee after the commissioner releases the permittee in accordance with section 6 of this rule.
- (3) The letter-of-credit option, including the following:
 - (A) The permittee may satisfy the requirements of this section by doing as follows:
 - (i) Establish a letter-of-credit on
 - (AA) forms provided by the commissioner; or
 - (BB) other forms approved by the commissioner.
 - (ii) Submit an original signed copy and a duplicate of the letter-of-credit to the commissioner.
 - (B) All letters of credit must contain the following:
 - (i) The establishment of credit in the amount determined by subsection (b).
 - (ii) Irrevocability.
 - (iii) An effective period of at least one (1) year and automatic extensions for periods of at least one (1) year unless the issuing institution provides written notification of cancellation by certified mail to both the permittee and the commissioner at least one hundred twenty (120) days before the effective date of cancellation.
 - (iv) Provision that, upon written notice from the commissioner that the permittee has failed to fulfill the closure obligations for the facility, the institution issuing the letter-of-credit will shall do either of the following:
 - (AA) state that the permittee's obligations have not been fulfilled; and
 - (BB) (AA) Deposit funds equal to the amount of the letter-of-credit into a standby trust fund to be used to ensure the permittee's closure obligations are fulfilled.
 - (BB) If the financial assurance amount is less than twenty thousand dollars (\$20,000) and a standby trust fund is not established, submit all payments directly to the department.
 - (C) If the financial assurance amount determined under this rule is twenty thousand dollars (\$20,000) or more, the permittee shall establish a standby trust fund in accordance with the requirements of subdivision (1) to be utilized in the event the:
 - (i) permittee fails to fulfill its closure obligations; and
 - (ii) letter-of-credit is utilized.

The standby trust funds must be established in accordance with the requirements of subdivision (1). Under the terms of the letter-of-credit, all amounts paid pursuant to a commissioner's request in the event the permittee fails to fulfill its closure obligations must be deposited by the issuing institution directly into the standby trust fund in accordance with instructions from the commissioner.

- (D) The issuing institution must be an entity:
- (i) that has the authority to issue letters of credit; and
- (ii) whose letters of credit operations are regulated and examined by a federal **agency** or **state of** Indiana agency.
- (4) The insurance option, including the following:
 - (A) The permittee may satisfy the requirements of this section by doing as follows:
 - (i) Provide evidence of insurance on
 - (AA) forms provided by the commissioner; or
 - (BB) other forms approved by the commissioner.
 - (ii) Submit a certificate of closure insurance to the commissioner.
 - (B) All insurance must include the following: requirements:
 - (i) Be in the amount determined by subsection (b).
 - (ii) Provide that, upon written notification to the insurer by the commissioner that the permittee has failed to perform final closure, the insurer shall make payments:

- (AA) in any amount, not to exceed the amount insured; and
- (BB) to any person authorized by the commissioner.
- (iii) Provide that the permittee shall maintain the policy in full force and effect unless the commissioner consents in writing to termination of the policy.
- (iv) Provide for assignment of the policy to a transferee permittee.
- (v) Provide that the insurer may not cancel, terminate, or fail to renew the policy except for failure of the permittee to pay the premium. No policy may:
- (AA) be canceled;
- (BB) be terminated; or
- (CC) fail to be renewed;

unless at least one hundred twenty (120) days before the event the commissioner and the permittee are notified by the insurer in writing.

- (C) In one (1) or more states, the insurer shall either be:
- (i) licensed to transact the business of insurance; or
- (ii) eligible to provide insurance as an excess or surplus lines insurer.

in one (1) or more states.

- (5) The financial test for restricted waste sites option, including the following:
 - (A) This financial test is only available for restricted waste sites. To be deemed to have established financial responsibility, the permittee must meet one (1) of the following requirements:
 - (i) All items information in clause (B) if the permittee currently has a bond rating issued by Standard and Poor's or Moody's.
 - (ii) Clause (B)(i) and either clause (B)(ii) or (B)(iii) if the permittee is one (1) of the following:
 - (AA) is A public utility operating in Indiana **that is** subject to the jurisdiction of the Indiana utility regulatory commission under IC 8-1-2 and
 - (BB) remits annual financial information to the commission under <u>IC 8-1-2-16</u>. The remitted financial information is subject to examination and audit by the Indiana utility regulatory commission under <u>IC 8-1-2-17</u> and <u>IC 8-1-2-18</u>.
 - (BB) A rural electric membership corporation that is formed and operating under the authority of IC 8-1-13.
 - (iii) Clause (B)(i) and (B)(ii) if the permittee currently does not have a bond rating issued by Standard and Poor's or Moody's.
 - (B) The following criteria will must be used to establish financial responsibility:
 - (i) Less than fifty percent (50%) of the company's gross revenues are derived from waste management.
 - (ii) The permittee meets the following four (4) tests:
 - (AA) Two (2) of the following three (3) ratios are met:
 - (aa) A ratio of total liabilities to net worth less than two (2.0).
 - (bb) A ratio of the sum of net income plus depreciation, depletion, and amortization to total liabilities greater than one-tenth (0.1).
 - (cc) A ratio of current assets to current liabilities greater than one and one-half (1.5).
 - (BB) Net working capital and tangible net worth each at least six (6) times the sum of the current closure and current post-closure cost estimates.
 - (CC) Tangible net worth of at least ten million dollars (\$10,000,000).
 - (DD) Assets located in the United States amounting to at least ninety percent (90%) of the permittee's total assets or at least six (6) times the sum of the current closure and current post-closure eosts cost estimates.
 - (iii) The permittee meets the following four (4) tests:
 - (AA) A current rating for the permittee's most recent bond issuance of AAA, AA, A, or BBB as issued by Standard and Poor's or Aaa, Aa, A, or Baa as issued by Moody's.
 - (BB) Tangible net worth of at least six (6) times the sum of the current closure and current post-closure cost estimates.
 - (CC) Tangible net worth of at least ten million dollars (\$10,000,000).
 - (DD) Assets located in the United States amounting to at least ninety percent (90%) of the permittee's total assets or at least six (6) times the sum of the current closure and current post-closure **cost** estimates.
 - (C) To demonstrate the financial test has been met, the permittee shall submit the following documents to the commissioner to establish financial assurance and annually within ninety (90) days after the close of each fiscal year:
 - (i) A letter signed by the permittee's chief financial officer, demonstrating the applicable criteria have been met, and is on forms approved by the commissioner.
 - (ii) A copy of an independent certified public accountant's report examining the permittee's financial statements for the latest completed fiscal year.

- (iii) A special report from the permittee's independent certified public accountant to the permittee stating the following:
- (AA) The certified public accountant has compared the data that the letter from the chief financial officer specifies as having been derived from the independently audited, year-end financial statements for the latest fiscal year with the amounts in the financial statements.
- (BB) In connection with that the procedure in subitem (AA), no matters came to the attention of the certified public accountant that caused the certified public accountant to believe that the specified data should be adjusted.
- (D) If at any time the permittee fails to meet the financial test, the permittee shall establish one (1) of the financial assurance mechanisms described in subdivisions (1) through (4) or an alternate mechanism described in clause (G) within one hundred twenty (120) days after the end of the fiscal year for which the year-end financial data shows that the permittee no longer meets the requirements.
- (E) The commissioner may disallow use of this test in accordance with the following:
- (i) On the basis of qualifications in the opinion expressed in the independent certified public accountant's report examining the permittee's financial statements. An adverse opinion or a disclaimer of opinion will be cause for disallowance.
- (ii) Other qualifications may be cause for disallowance if, in the opinion of the commissioner, they indicate the permittee does not meet the requirements of this subdivision.

The permittee shall establish one (1) of the financial assurance mechanisms described in subdivisions (1) through (4) or an alternate mechanism described in clause (G) within thirty (30) days after notification of the disallowance.

- (F) If a permittee using clause (B)(iii) for the financial test has a current bond rating of BBB- as issued by Standard and Poor's or Baa3 as issued by Moody's for the permittee's most recent bond issuance, the commissioner may request that the permittee submit the following information to the department on a quarterly basis until the bond rating is upgraded:
- (i) The current bond rating of the most recent issuance.
- (ii) The name of the rating service.
- (iii) The date of issuance of the bond.
- (iv) The date of maturity of the bond.
- (v) The last credit rating action.
- (vi) An explanation of any events, such as a decrease in the bond ratings as well as **or** inclusion on a negative credit watch list.

This quarterly update will supplement the annual financial update specified in clause (C). On the basis of the submitted information, if the commissioner finds that the permittee no longer meets the restricted waste financial test requirements, the permittee shall provide alternate financial assurance.

- (G) A permittee may propose a financial assurance mechanism for restricted waste sites other than those listed in subdivisions (1) through (4) and clauses (A) through (F) in accordance with the following:
- (i) The permittee must shall demonstrate to the satisfaction of the commissioner that the proposed mechanism provides equivalent or greater financial responsibility for closure of all the permitted acreage than the listed mechanisms.
- (ii) Any proposed mechanism is subject to the approval of the commissioner.
- (6) The local government financial test option, including the following:
 - (A) This financial test is only available for permittees that are local governments. As used in this subdivision, "local government" means a county, municipality, township, or solid waste management district.
 - (B) A local government permittee that satisfies the following requirements may demonstrate financial assurance up to the amount specified in clause (C):
 - (i) The local government permittee shall meet the following financial component requirements:
 - (AA) The local government permittee shall satisfy the following as applicable:
 - (aa) If the local government permittee has outstanding, rated general obligation bonds that are not secured by insurance, a letter-of-credit, or other collateral or guarantee, the local government permittee shall have **on all the general obligation bonds** a current rating of:
 - (1) Aaa, Aa, A, or Baa as issued by Moody's; or
 - (2) (1) AAA, AA, A, or BBB as issued by Standard and Poor's; or
 - (2) Aaa, Aa, A, or Baa as issued by Moody's.
 - on all the general obligation bonds.
 - (bb) The local government permittee shall satisfy the following financial ratios based on the local government permittee's most recent audited annual financial statement:
 - (1) A ratio of cash plus marketable securities to total expenditures greater than or equal to five-hundredths (0.05).
 - (2) A ratio of annual debt service to total expenditures less than or equal to two-tenths (0.20).

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(BB) The local government permittee shall:

- (aa) prepare the local government permittee's financial statements in conformity with generally accepted accounting principles (GAAP) for governments; and
- (bb) have the financial statements audited by an independent certified public accountant or the state board of accounts.
- (CC) A local government permittee is not eligible to assure the local government permittee's obligations under this subdivision if any of the following applies to the local government permittee:
- (aa) The local government permittee is currently in default on any outstanding general obligation bonds.
- (bb) The local government permittee has any outstanding general obligation bonds rated lower than Baa as issued by Moody's or BBB as issued by Standard and Poor's or Baa as issued by Moody's.
- (cc) The local government permittee has operated at a deficit equal to five percent (5%) or more of total annual revenue in each of the past two (2) fiscal years.
- (dd) The local government permittee receives an adverse opinion, disclaimer of opinion, or other qualified opinion from the independent certified public accountant or the state board of accounts auditing its financial statement as required under subitem (BB). The commissioner may evaluate qualified opinions on a case-by-case basis and allow use of the financial test in cases where the commissioner deems the qualification insufficient to warrant disallowance of use of the test.
- (DD) As used in this subdivision, the following terms apply:
- (aa) "Cash plus marketable securities" means all the cash plus marketable securities held by the local government permittee on the last day of a fiscal year, excluding cash and marketable securities designated to satisfy past obligations, such as pensions.
- (bb) "Debt service" means the amount of principal and interest due on a loan in a given time period, typically the current year.
- (cc) "Deficit" means total annual revenues minus total annual expenditures.
- (dd) "Total expenditures" means all expenditures, excluding capital outlays and debt repayment.
- (ee) "Total revenues" means revenues from all taxes and fees but does not include the proceeds from borrowing or asset sales, excluding revenues from funds managed by the local government permittee on behalf of a specific third party.
- (EE) If the permittee using the local government financial test has a current bond rating of BBB- as issued by Standard and Poor's or Baa3 as issued by Moody's for the permittee's most recent bond issuance, the commissioner may request that the permittee submit the following information to the department on a quarterly basis until the bond rating is upgraded:
 - (aa) The current bond rating of the most recent issuance.
- (bb) The name of the rating service.
- (cc) The date of issuance of the bond.
- (dd) The date of maturity of the bond.
- (ee) The last credit rating action.
- (ff) An explanation of any events, such as **a** decrease in the bond ratings as well as **or** inclusion on a negative credit watch list.

This quarterly update will supplement the record keeping and report requirements specified in item (iii). On the basis of the submitted information, if the commissioner finds that the permittee no longer meets the local government financial test requirements, the permittee shall provide alternate financial assurance in accordance with this rule.

- (ii) The local government permittee shall meet the following public notice component requirements:
- (AA) The local government permittee shall place a reference to the closure and post-closure care costs assured through the financial test into the local government permittee's next comprehensive annual financial report (CAFR) at the time of the next required local government financial test annual submittal or before the initial receipt of waste at the facility, whichever is later. Disclosure must include the following:
- (aa) Nature and source of closure and post-closure care requirements.
- (bb) Reported liability at the balance sheet date.
- (cc) Estimated total closure and post-closure care cost remaining to be recognized.
- (dd) Percentage of landfill capacity used to date.
- (ee) Estimated landfill life in years.
- (BB) A reference to corrective action costs must be placed in the CAFR not later than one hundred twenty (120) days after the corrective action remedy has been selected in accordance with the requirements of 329 IAC 10-21-13.
- (CC) For the first year the financial test is used to assure costs at a particular facility, the reference may instead be placed in the facility's operating record until issuance of the next available CAFR if timing does not permit the reference to be incorporated into the most recently issued CAFR or budget.
- (DD) For closure and post-closure costs, conformance with Government Accounting Standards Board Statement 18**, **issued August 1993**, assures compliance with this public notice component.
- (iii) The local government permittee shall meet the following record keeping and reporting requirements:

- (AA) The local government permittee shall place the following items documentation in the facility's operating record:
 - (aa) A letter signed by the local government permittee's chief financial officer that empletes meets the following:
 - (1) Lists all of the current cost estimates covered by a financial test as described in clause (C).
 - (2) Provides evidence and certifies that the local government permittee meets the conditions of item (i)(AA) through (i)(CC).
 - (3) Certifies that the local government permittee meets the conditions of item (ii) and clause (C).
 - (4) Is on forms approved by the commissioner.
- (bb) The local government permittee's independently audited year-end financial statements for the latest fiscal year, except for local government permittees where audits are required every two (2) years when unaudited statements may be used in years when audits are not required, including the unqualified opinion of the auditor, who shall be an independent certified public accountant, or the state board of accounts that conducts equivalent comprehensive audits.
- (cc) A report to the local government permittee from the local government permittee's independent certified public accountant or the state board of accounts based on performing an agreed upon procedures engagement relative to the:
- (1) financial ratios required by item (i)(AA)(bb); if applicable; and
- (2) requirements of item (i)(BB), (i)(CC)(cc), and (i)(CC)(dd).
- The independent certified public accountant's or state board of accounts' report must state the procedures performed and the findings.
- (dd) A copy of the CAFR used to comply with item (ii) or certification that the requirements of General Accounting Standards Board Statement 18**, **issued August 1993**, have been met.
- (BB) The items documentation required in subitem (AA) must be placed in the facility operating record as follows:
- (aa) In the case of closure and post-closure care, either at the time of the next required local government financial test annual submittal or before the initial receipt of waste at the facility, whichever is later.
- (bb) In the case of corrective action, not later than one hundred twenty (120) days after the corrective action remedy is selected in accordance with the requirements of 329 IAC 10-21-13.
- (CC) After the initial placement of the items documentation required in subitem (AA) in the facility's operating record and within one hundred eighty (180) days following the close of the local government permittee's fiscal year, the local government permittee shall:
- (aa) update the information; and
- (bb) place the updated information in the operating record.
- within one hundred eighty (180) days following the close of the local government permittee's fiscal year. (DD) The local government permittee is no longer required to meet the requirements of this item when either the local government permittee:
- (aa) substitutes alternate financial assurance as specified in accordance with this rule; or
- (bb) is released from the requirements of this rule in accordance with section 6 or 11 of this rule.
- (EE) A local government permittee shall satisfy the requirements of the financial test at the close of each fiscal year. If the local government permittee no longer meets the requirements of the local government financial test, the local government permittee shall, within one hundred twenty (120) days following the close of the local government permittee's fiscal year, complete the following:
 - (aa) Obtain alternative financial assurance that meets the requirements of this rule.
- (bb) Place the required submissions for that assurance in the facility's operating record.
- (cc) Notify the commissioner that the local government permittee no longer meets the criteria of the financial test and that alternate assurance has been obtained.
- (FF) The commissioner, based on a reasonable belief that the local government permittee may no longer meet the requirements of the local government financial test, may require additional reports of financial condition from the local government permittee at any time. If the commissioner finds, on the basis of the reports or other information, that the local government permittee no longer meets the requirements of the local government financial test, the local government permittee shall provide alternate financial assurance in accordance with this rule.
- (GG) The commissioner may disallow use of this test in accordance with the following:
- (aa) On the basis of qualifications in the opinion expressed in the state board of accounts' annual financial audit of the local government permittee. An adverse opinion or a disclaimer of opinion is cause for disallowance.
- **(bb)** Other qualifications may be cause for disallowance if, in the opinion of the commissioner, the qualifications indicate the local government permittee does not meet the requirements of this subdivision. **(HH)** The local government permittee shall choose an alternate financial responsibility mechanism within ninety (90) days after notification of the disallowance **in subitem (GG)**.

- (C) The local government permittee shall complete the calculation of costs to be assured. The portion of the closure, post-closure, and corrective action costs for which a local government permittee can assure under this subdivision is determined as follows:
- (i) If the local government permittee does not assure other environmental obligations through a financial test, the local government permittee may assure closure, post-closure, and corrective action costs that equal up to forty-three percent (43%) of the local government permittee's total annual revenue.
- (ii) If the local government permittee assures other environmental obligations through a financial test, including those associated with:
- (AA) underground injection control (UIC) facilities under 40 CFR 144.62;
- (BB) petroleum underground storage tank facilities under 329 IAC 9-8;
- (CC) polychlorinated biphenyls (PCB) storage facilities under 40 CFR 761; and or
- (DD) hazardous waste treatment, storage, and disposal facilities under 329 IAC 3.1-14 or 329 IAC 3.1-15; the local government permittee shall add those costs to the closure, post-closure, and corrective action costs the local government permittee seeks to assure under this subdivision. The total that may be assured must amount may not exceed forty-three percent (43%) of the local government permittee's total annual revenue.
- (iii) The local government permittee shall obtain an alternate financial assurance instrument for those costs that exceed the limits set in this clause.
- (7) The local government guarantee option, including the following:
 - (A) A permittee may demonstrate financial assurance for closure, post-closure, and corrective action, as required by sections 2, 3, and 10 of this rule, as follows:
 - (i) Obtain a written guarantee provided by a local government.
 - (ii) Submit an original signed copy and a duplicate of the written guarantee to the commissioner.
 - (B) The guarantor shall meet the requirements of the local government financial test in subdivision (6) and shall comply with the terms of a written guarantee as follows:
 - (i) The guarantee must be effective:
 - (AA) before the initial receipt of waste or at the time of the next required local government financial test annual submittal, whichever is later, in the case of closure and post-closure care; or
 - (BB) not later than one hundred twenty (120) days after the corrective action remedy has been selected in accordance with the requirements of 329 IAC 10-21-13.
 - (ii) The guarantee must provide the following:
 - (AA) If the permittee fails to perform any combination of closure, post-closure care, or corrective action of a facility covered by the guarantee, the guaranter shall:
 - (aa) perform or pay a third party to perform any combination of closure, post-closure care, or corrective action as required under this subitem; or
 - (bb) establish a fully funded trust fund as specified in accordance with subdivision (1) in the name of the permittee.
 - (BB) The guarantee will remain in force unless the guarantor sends notice of cancellation by certified mail to the permittee and to the commissioner. Cancellation must not occur during the one hundred twenty (120) days beginning on the date of receipt of the notice of cancellation by both the permittee and the commissioner as evidenced by the return receipts.
 - (CC) If a guarantee is canceled under subitem (BB), the permittee shall, within ninety (90) days following receipt of the cancellation notice by the permittee and the commissioner, complete the following:
 - (aa) Obtain alternate financial assurance under this rule.
 - (bb) Place evidence of that alternate financial assurance in the facility operating record.
 - (cc) Notify the commissioner.
 - (DD) If the permittee fails to provide alternate financial assurance within the ninety (90) day period under subitem (CC), the guarantor shall complete the following:
 - (aa) Provide alternate assurance within one hundred twenty (120) days following the guarantor's notice of cancellation.
 - (bb) Place evidence of the alternate assurance in the facility operating record.
 - (cc) Notify the commissioner.
 - (C) The permittee shall complete the following record keeping and reporting requirements:
 - (i) The permittee shall place a certified copy of the guarantee along with the items documentation required under subdivision (6)(B)(iii) into the facility's operating record:
 - (AA) before the initial receipt of waste or at the time of the next required local government financial test annual submittal, whichever is later, in the case of closure and post-closure care; or
 - (BB) not later than one hundred twenty (120) days after the corrective action remedy has been selected in accordance with 329 IAC 10-21-13.
 - (ii) The permittee is no longer required to maintain the items documentation specified in this clause when the permittee:

- (AA) substitutes alternate financial assurance as specified in accordance with this rule; or
- (BB) is released from the requirements of this rule in accordance with section 6 or 11 of this rule.
- (iii) If a local government guarantor no longer meets the requirements of subdivision (6), the permittee shall, within ninety (90) days, complete the following:
- (AA) Obtain alternative assurance.
- (BB) Place evidence of the alternate assurance in the facility operating record.
- (CC) Notify the commissioner.
- (iv) If the permittee fails to obtain alternate financial assurance within the ninety (90) day period **required** in item (iii), the guarantor shall provide that alternate assurance within the next thirty (30) days.
- (b) The following requirements apply to determining the financial responsibility closure cost estimate: requirements must be as follows:
 - (1) For purposes of establishing financial responsibility **under subsection (a)**, the permittee shall have a detailed written estimate of the cost of closing the facility based on the following:
 - (A) The **applicable** closure costs derived under:
 - (i) <u>329 IAC 10-22-2</u>(c);
 - (ii) <u>329 IAC 10-30-4(b)</u>; or
 - (iii) <u>329 IAC 10-37-4(b)</u>.
 - (B) One (1) of the closure cost estimating standards under subdivision (3). (2).
 - (2) As used in this section, "establishment of financial responsibility" means submission of financial responsibility to the commissioner in the form of one (1) of the options under subsection (a).
 - (3) (2) The permittee shall use one (1) of the following closure cost estimating standards:
 - (A) The entire solid waste land disposal facility closure standard is an amount that equals the estimated total cost of closing the entire solid waste land disposal facility, less an amount representing portions of the solid waste land disposal facility that have been certified for partial closure in accordance with:
 - (i) <u>329 IAC 10-22-3</u>;
 - (ii) 329 IAC 10-30-5; or
 - (iii) 329 IAC 10-37-5.
 - (B) The incremental closure standard is an amount that, for any year of operation, equals the total cost of closing the portion of the solid waste land disposal facility dedicated to the current year of solid waste land disposal facility operation, plus all closure amounts from all other partially or completely filled portions of the solid waste land disposal facility from prior years of operation that have not yet been certified for partial closure in accordance with:
 - (i) <u>329 IAC 10-22-3</u>;
 - (ii) 329 IAC 10-30-5; or
 - (iii) 329 IAC 10-37-5.
- (c) Until final closure of the solid waste land disposal facility is certified, the permittee shall annually review and submit to the commissioner the financial closure **cost** estimate derived under this section, annually not later than June 15, **in accordance with the following:**
 - (1) The submittal must also include a copy of the existing contour map of the solid waste land disposal facility that delineates the boundaries of all areas into which waste has been placed as of the annual review and certified by a registered professional engineer or registered land surveyor. In addition,
 - (2) As part of the annual review, the permittee shall revise the closure estimate as follows:
 - (1) (A) Make an adjustment for inflation using either of the following methods:
 - (i) Recalculate the closure cost estimate in current dollars.
 - (ii) An inflation factor derived from the annual implicit price deflator for gross national product as published by the United States Department of Commerce in its Survey of Current Business***. The inflation factor is the result of dividing the latest published annual deflator by the deflator for the previous year as follows:
 - (A) (AA) The first revision is made by multiplying the original closure cost estimate by the inflation factor. The result is the revised closure cost estimate.
 - (B) (BB) Subsequent revisions are made by multiplying the latest revised closure cost estimate by the latest inflation factor.
 - (2) For changes in (B) The permittee shall revise the closure plan, whenever cost estimate not later than thirty (30) days after the commissioner has approved changes to the plan if the changes increase the cost of closure.
 - (d) The permittee may revise the closure cost estimate downward whenever:
 - (1) a change in the closure plan decreases the cost of closure; or whenever
 - (2) portions of the solid waste land disposal facility have been certified for partial closure under:

(1) (A) 329 IAC 10-22-3;

(2) **(B)** 329 IAC 10-30-5; or

(3) (C) 329 IAC 10-37-5.

*This document is available for viewing at

https://www.fiscal.treasury.gov/surety-bonds/circular-570.html and may be obtained from the United States Department of the Treasury, Bureau of the Fiscal Service, Surety Bond Program, 3700 East West Highway, Room 6D22, Hyattsville, MD 20782.

**This document is incorporated by reference. This document is available for viewing at https://www.gasb.org/jsp/GASB/Document_C/DocumentPage?cid=1176160030101&acceptedDisclaimer=true, may be obtained from Governmental Accounting Standards Board, 401 Merritt 7, P.O. Box 5116, Norwalk, CT 06856-5116, and is available for review at the Indiana Department of Environmental Management, Office of Legal Counsel, Indiana Government Center North, 100 North Senate Avenue, Thirteenth Floor, Indianapolis, IN 46204.

***This document is available for viewing at https://apps.bea.gov/scb/ and may be obtained from the United States Department of Commerce, Bureau of Economic Analysis, 4600 Silver Hill Road, Suitland, MD 20746.

(Solid Waste Management Division; 329 IAC 10-39-2; filed Mar 14, 1996, 5:00 p.m.: 19 IR 1919; filed Mar 19, 1998, 11:07 a.m.: 21 IR 2817; filed Feb 26, 1999, 5:45 p.m.: 22 IR 2228; filed Aug 2, 1999, 11:50 a.m.: 22 IR 3866; errata filed Sep 8, 1999, 11:38 a.m.: 23 IR 27; filed Feb 9, 2004, 4:51 p.m.: 27 IR 1864, eff Apr 1, 2004; filed Jul 10, 2007, 2:26 p.m.: 20070808-IR-329050167FRA; filed May 14, 2014, 11:02 a.m.: 20140611-IR-329110454FRA; errata filed Aug 6, 2014, 3:12 p.m.: 20140827-IR-329140303ACA; errata filed Feb 19, 2018, 10:06 a.m.: 20180228-IR-329180109ACA)

SECTION 3. 329 IAC 10-39-3 IS AMENDED TO READ AS FOLLOWS:

329 IAC 10-39-3 Post-closure; financial responsibility

Authority: IC 13-14-8-7; IC 13-15; IC 13-19-3

Affected: IC 13-20; IC 36-9-30

- Sec. 3. (a) The permittee shall establish financial responsibility for post-closure care for all the permitted acreage of the solid waste land disposal facility before waste placement, except as provided by subsection (b). The permittee shall may choose from the following options:
 - (1) The trust fund option, including the following:
 - (A) The permittee shall do as follows:
 - (i) Establish a trust agreement on
 - (AA) forms provided by the commissioner; or
 - (BB) other forms approved by the commissioner.
 - (ii) Submit an original signed copy and a duplicate of the trust agreement to the commissioner.
 - (B) All trust agreements must conform to the requirements detailed in section 2(a)(1)(B) of this rule, with the exception that the term "post-closure" be substituted for the term "closure".
 - (2) The surety bond option, including the following:
 - (A) The permittee shall do as follows:
 - (i) Establish a surety bond on
 - (AA) forms provided by the commissioner; or
 - (BB) other forms approved by the commissioner.
 - (ii) Submit an original signed copy and a duplicate of the surety bond to the commissioner.
 - (B) Choose from either of the following types of surety bonds:
 - (i) A financial guarantee surety bond.
 - (ii) A performance surety bond.
 - (C) All surety bonds must conform to the requirements detailed in section 2(a)(2)(C) through 2(a)(2)(F) of this rule, with the exception that the term "post-closure" be substituted for the term "closure".

- (3) The letter-of-credit option, including the following:
 - (A) The permittee shall do as follows:
 - (i) Establish a letter-of-credit on

(AA) forms provided by the commissioner; or

(BB) other forms approved by the commissioner.

- (ii) Submit an original signed copy and a duplicate of the letter-of-credit to the commissioner.
- (B) All letters of credit must conform to the requirements detailed in section 2(a)(3)(B) through 2(a)(3)(D) of this rule, with the exception that the term "post-closure" be substituted for the term "closure".
- (4) The insurance option, including the following:
 - (A) The permittee shall do as follows:
 - (i) Provide evidence of insurance on
 - (AA) forms provided by the commissioner; or
 - (BB) other forms approved by the commissioner.
 - (ii) Submit a certificate of post-closure insurance to the commissioner.
 - (B) All insurance must conform to the requirements detailed in section 2(a)(4)(B) and 2(a)(4)(C) of this rule, with the exception that the term "post-closure" be substituted for the term "closure".
- (5) The financial test for restricted waste sites option, including the following:
 - (A) This financial test is only available for restricted waste sites.
 - (B) If A permittee meets shall meet the criteria and conforms to the requirements set forth in section 2(a)(5)(A) through 2(a)(5)(F) or 2(a)(5)(G) of this rule the permittee shall to be deemed to have established financial responsibility.
- (6) The local government financial test option, including the following:
 - (A) This financial test is only available for permittees that are local governments. As used in this subdivision, "local government" means a county, municipality, township, or solid waste management district.
 - (B) If A permittee meets shall meet the criteria set forth in section 2(a)(6)(B) and 2(a)(6)(C) of this rule the permittee shall to be deemed to have established financial responsibility.
 - (C) If, at any time, the permittee fails to meet the financial test, the permittee shall establish an alternate financial responsibility mechanism within one hundred twenty (120) days after the end of the fiscal year for which the financial data required by this clause **subdivision** shows that the permittee no longer meets the requirements.
 - (D) The commissioner may disallow use of this test in accordance with the following:
 - (i) On the basis of qualifications in the opinion expressed in the state board of accounts' annual financial audit of the permittee. An adverse opinion or a disclaimer of opinion is cause for disallowance.
 - (ii) Other qualifications may be cause for disallowance if, in the opinion of the commissioner, the qualifications indicate the permittee does not meet the requirements of this subdivision.
 - (E) The permittee shall choose an alternate financial responsibility mechanism within ninety (90) days after notification of the disallowance under clause (D).
- (7) The local government guarantee option. If The local government guarantor and the permittee **shall** meet the requirements of section 2(a)(7)(B) and 2(a)(7)(C) of this rule **for** the permittee shall **to** be deemed to have established financial responsibility.
- (b) The permittee shall choose a financial responsibility mechanism, as provided in subsection (a), that guarantees funds will be available to meet the post-closure requirements of the solid waste land disposal facility, including the following:
 - (1) As applicable, funding must equal the amount determined under:
 - (A) <u>329 IAC 10-23-3(c)(5)</u> and <u>329 IAC 10-23-3(c)(6)</u>;
 - (B) 329 IAC 10-31-3(b)(4); or
 - (C) 329 IAC 10-38-3(b)(4). **329 IAC 10-38-3(b)(3).**
 - (2) Except for the trust fund mechanism, the permittee may completely fund the post-closure care amount, as determined under subdivision (1), based on the following formula and before the placement of any waste in the permitted area that is certified to receive waste:

$$\left[\left(\frac{CA + TR_A}{TP_A} \times PC_{(0)}\right) + PC_{(f)}\right] \times C = PCF$$

Where: CA = Total of existing acres certified to receive waste and acres that received waste previously.

TP = Total permitted acres.

TR_A = Total projected acres that will be certified to receive waste within the current

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annual update year, which is June 15 to June 15.

Fixed post-closure costs.

All other post-closure costs but fixed post-closure costs.

Contingencies, which equals 1.25.

PCF Post-closure funding.

Fixed costs include semiannual inspections and reports, access control and benchmark maintenance, ground water monitoring and well maintenance, and methane gas monitoring and maintenance.

(3) For only the trust fund mechanism, funding may also be accomplished by making annual payments equal to the amount determined by the formula:

Next Payment =
$$\frac{CE - CV}{Y}$$

Where: CE The current total post-closure cost estimate as determined by subdivision (1).

> CV The current value of the trust fund.

Υ The number of years in the term of the original permit, which is five (5) years or

less, or over the remaining life of the solid waste land disposal facility,

whichever is shorter.

Annual funding must be accomplished not later than June 15 of each year.

(c) The permittee shall submit an annual update for the amount calculated under subsection (b) for inflation and for changes in the post-closure plan that increase the costs of post-closure, not later than June 15 of each year to the commissioner during the active life of the landfill and until post-closure certification is deemed adequate. The permittee shall do the following:

(1) During the active life of the facility and until post-closure certification is deemed adequate, the permittee shall adjust the post-closure cost estimate for inflation prior to June 15 of each year. The adjustment for inflation shall must be done with either of the following methods:

- (A) Recalculating the post-closure cost estimate in current dollars.
- (B) Using an inflation factor derived from the most recent implicit price deflator for gross national product published by the U.S. Department of Commerce in its Survey of Current Business*, specified as follows:
- (i) The first adjustment is made by multiplying the post-closure cost estimate as specified determined in accordance with subsection (b) by the inflation factor, with the result being the adjusted post-closure cost estimate.
- (ii) Subsequent adjustments are made by multiplying the latest adjusted post-closure cost estimate by the latest inflation factor.
- (2) During the active life of the facility, the permittee shall revise the post-closure cost estimate not later than thirty (30) days after the commissioner has approved the request to modify the post-closure plan, if the change in the post-closure plan increases the cost of post-closure care. The revised post-closure cost estimate must be adjusted for inflation as specified in accordance with subdivision (1).
- (3) For permittees using the financial test or guarantee, the post-closure care cost estimate must be updated for inflation annually before June 15 of each year.
- (d) If the formula in subsection (b)(2) is used, the permittee shall itemize separately both the fixed costs and all other costs.

*This document is available for viewing at https://apps.bea.gov/scb/ and may be obtained from the United States Department of Commerce, Bureau of Economic Analysis, 4600 Silver Hill Road, Suitland, MD 20746.

(Solid Waste Management Division; 329 IAC 10-39-3; filed Mar 14, 1996, 5:00 p.m.: 19 IR 1922; filed Feb 26, 1999, 5:45 p.m.: 22 IR 2235; filed Aug 2, 1999, 11:50 a.m.: 22 IR 3871; filed Feb 9, 2004, 4:51 p.m.: 27 IR 1870, eff Apr 1, 2004; filed Jul 10, 2007, 2:26 p.m.: 20070808-IR-329050167FRA; filed May 14, 2014, 11:02 a.m.: 20140611-IR-329110454FRA)

SECTION 4. 329 IAC 10-39-10 IS AMENDED TO READ AS FOLLOWS:

329 IAC 10-39-10 Financial assurance for corrective action for municipal solid waste landfills

Authority: IC 13-14-8-7; IC 13-15; IC 13-19-3

Affected: IC 13-20; IC 36-9-30

Sec. 10. (a) If the permittee of each a MSWLF is required to undertake a corrective action program for ground water impacts, the permittee shall establish financial assurance for the most recent corrective action program. The permittee shall may choose from the following options:

- (1) The trust fund option, including the following:
 - (A) The permittee shall demonstrate financial assurance for corrective action by doing as follows:
 - (i) Obtain a trust fund on
 - (AA) forms provided by the commissioner; or
 - (BB) other forms as approved by the commissioner.
 - (ii) Submit an original signed copy and a duplicate of the trust agreement to the commissioner.
 - (B) All trust funds must conform to the requirements detailed in section 2(a)(1)(B) of this rule, with the exception that the term "corrective action" be substituted for the term "closure".
- (2) The performance surety bond option, including the following:
 - (A) The permittee shall demonstrate financial assurance for corrective action by doing as follows:
 - (i) Obtain a performance surety bond on
 - (AA) forms provided by the commissioner; or
 - (BB) other forms as approved by the commissioner.
 - (ii) Submit an original signed copy and a duplicate of the performance surety bond to the commissioner.
 - (B) All surety bonds must conform to the requirements detailed in section 2(a)(2)(C) through 2(a)(2)(F) of this rule, with the exception that the term "corrective action" be substituted for the term "closure".
- (3) The letter-of-credit option, including the following:
 - (A) The permittee shall demonstrate financial assurance for corrective action by doing as follows:
 - (i) Obtain a letter-of-credit on
 - (AA) forms provided by the commissioner; or
 - (BB) other forms as approved by the commissioner.
 - (ii) Submit an original signed copy and a duplicate of the letter-of-credit to the commissioner.
 - (B) All letters of credit must conform to the requirements detailed in section 2(a)(3)(B) through 2(a)(3)(D) of this rule, with the exception that the term "corrective action" be substituted for the term "closure".
- (4) The local government financial test option, including the following:
 - (A) This financial test is only available for permittees that are local governments. As used in this subdivision, "local government" means a county, municipality, township, or solid waste management district.
 - (B) If A permittee meets shall meet the criteria set forth in section 2(a)(6)(B) and 2(a)(6)(C) of this rule the permittee shall to be deemed to have established financial responsibility.
 - (C) If, at any time, the permittee fails to meet the financial test, the permittee shall establish an alternate financial responsibility mechanism within one hundred twenty (120) days after the end of the fiscal year for which the financial data required by this clause **subdivision** shows that the permittee no longer meets the requirements.
 - (D) The commissioner may disallow use of this test in accordance with the following:
 - (i) On the basis of qualifications in the opinion expressed in the state board of accounts' annual financial audit of the permittee. An adverse opinion or a disclaimer of opinion is cause for disallowance.
 - (ii) Other qualifications may be cause for disallowance if, in the opinion of the commissioner, the qualifications indicate the permittee does not meet the requirements of this subdivision.
 - (E) The permittee shall choose an alternate financial responsibility mechanism within ninety (90) days after notification of the disallowance **under clause (D).**
- (5) The local government guarantee option. If The local government guarantor and the permittee **shall** meet the requirements of section 2(a)(7)(B) and 2(a)(7)(C) of this rule **for** the permittee shall **to** be deemed to have established financial responsibility.
- (6) The insurance option, including the following:
 - (A) The permittee shall do as follows:
 - (i) Provide evidence of insurance on forms approved by the commissioner.
 - (ii) Submit a certificate of corrective action insurance to the commissioner.
 - (B) All insurance must conform to the requirements detailed in section 2(a)(4)(B) and 2(a)(4)(C) of this rule, with the exception that the term "corrective action" be substituted for the term "closure".
- (b) The permittee of an **a** MSWLF shall choose a financial responsibility mechanism that guarantees funds will be available to meet the corrective action requirements under <u>329 IAC 10-21-13</u>. The permittee shall provide continuous coverage for corrective action until released from financial assurance requirements for corrective action by demonstrating compliance with <u>329 IAC 10-21-13</u>, and shall include including the following, as

applicable:

- (1) Payments into the trust fund must be made as follows:
 - **(A)** Annually by the permittee over half of the estimated length of the corrective action program in the case of corrective action for known releases. This period is referred to as the pay-in period.
 - **(B)** For a trust fund used to demonstrate financial assurance for corrective action, the first payment into the trust fund must be at least equal to one-half (1/2) of the current cost estimate for corrective action divided by the number of years in the corrective action pay-in period. The amount of subsequent payments must be determined by the following formula:

Next Payment =
$$\frac{RB - CV}{Y}$$

Where: RB = the most recent estimate of the required trust fund balance for corrective action

(that is, the total costs that will be incurred during the second half of the corrective

action period)

CV = the current value of the trust fund

Y = the number of years remaining in the pay-in period

- **(C)** The initial payment into the trust fund must be made no later than one hundred twenty (120) days after the corrective action remedy has been selected in accordance with <u>329 IAC 10-21-13</u>.
- (2) The surety bond must be effective no later than one hundred twenty (120) days after the corrective action remedy has been selected in accordance with 329 IAC 10-21-13.
- (3) The letter-of-credit must be effective no later than one hundred twenty (120) days after the corrective action remedy has been selected in accordance with 329 IAC 10-21-13.
- (4) The local government financial test must be effective no later than one hundred twenty (120) days after the corrective action remedy has been selected in accordance with 329 IAC 10-21-13.
- (5) The local government guarantee must be effective no later than one hundred twenty (120) days after the corrective action remedy has been selected in accordance with 329 IAC 10-21-13.
- (c) A permittee of an a MSWLF required to undertake a corrective action program for ground water impacts shall comply with the following requirements for the corrective action cost estimate:
 - (1) Have a detailed written estimate, in current dollars, of the cost of hiring a third party to perform the corrective action in accordance with the program required under 329 IAC 10-21-13.
 - (2) The corrective action cost estimate must account for the total costs of corrective action activities as described in the corrective action plan for the entire corrective action period.
 - (3) The permittee shall notify the commissioner that the estimate has been placed in the operating record.
 - (4) The permittee shall do adjust the corrective action cost estimate in accordance with the following:
 - (1) (A) Annually adjust the estimate for inflation until the corrective action program is completed in accordance with 329 IAC 10-21-13, using either of the following methods:
 - (i) Recalculate the corrective action cost estimate in current dollars.
 - (ii) Use an inflation factor derived from the most recent implicit price deflator for gross national product published by the U.S. Department of Commerce in its Survey of Current Business*, specified as follows:
 - (AA) The first adjustment is made by multiplying the current corrective action cost estimate by the inflation factor, with the result being the adjusted corrective action cost estimate.
 - (BB) Subsequent adjustments are made by multiplying the latest adjusted corrective action cost estimate by the latest inflation factor.
 - (2) (B) Increase the corrective action cost estimate and the amount of financial assurance provided under subsections (a) and (b) if changes in the corrective action program or MSWLF conditions increase the maximum costs of corrective action.
 - **(C)** The permittee may reduce the amount of the corrective action cost estimate and the amount of financial assurance provided under subsections (a) and (b) if the cost estimate exceeds the maximum remaining costs of corrective action. The permittee shall notify the commissioner that the justification for the reduction of the corrective action cost estimate and the amount of financial assurance has been placed in the operating record.

*This document is available for viewing at https://apps.bea.gov/scb/ and may be obtained from the United States Department of Commerce, Bureau of Economic Analysis, 4600 Silver Hill Road, Suitland, MD 20746.

(Solid Waste Management Division; <u>329 IAC 10-39-10</u>; filed Mar 14, 1996, 5:00 p.m.: 19 IR 1925; filed Feb 26, 1999, 5:45 p.m.: 22 IR 2236; filed Aug 2, 1999, 11:50 a.m.: 22 IR 3874; filed Feb 9, 2004, 4:51 p.m.: 27 IR 1872,

eff Apr 1, 2004; filed May 14, 2014, 11:02 a.m.: 20140611-IR-329110454FRA)

SECTION 5. 329 IAC 11.5-3-1 IS AMENDED TO READ AS FOLLOWS:

329 IAC 11.5-3-1 Exclusions

Authority: <u>IC 13-14-8-7</u>; <u>IC 13-15</u>; <u>IC 13-19-3</u> Affected: <u>IC 13-11-2-258</u>; <u>IC 13-30-2</u>; <u>IC 36-9-30</u>

Sec. 1. The following are excluded from regulation under this article:

- (1) Facilities that hold a valid permit under <u>329 IAC 10</u> or <u>329 IAC 11</u> to treat, process, store, or dispose of solid or hazardous wastes that are not described in <u>329 IAC 11.5-1-2</u>.
- (2) A wastewater treatment plant as defined under <u>IC 13-11-2-258</u> that has a permit as a publicly owned treatment works (POTW) or an industrial treatment works under <u>327 IAC 5</u> that has a permit to discharge and does not store solid waste.
- (3) Processing, except for digestion or gasification, of uncontaminated and untreated natural growth including sawdust, tree limbs, stumps, leaves, and grass clippings.
- (4) Facilities permitted under <u>329 IAC 3.1</u> are not required to obtain permits for the storage, treatment, or disposal of nonhazardous solid waste where such **if the** solid waste is treated or disposed of as a hazardous waste at the receiving hazardous waste facility.
- (5) Wastewater discharge activities regulated by 327 IAC 5.
- (6) A biomass anaerobic digestion facility or a biomass gasification facility that is a waste management system under 327 IAC 19-13-2 at a concentrated animal feeding operation (CAFO) or a confined feeding operation (CFO), provided if the facility complies with the following:
 - (A) 329 IAC 11.5-4-1(g).
 - (B) <u>329 IAC 11.5-5</u>.
 - (C) 329 IAC 11.5-6.
 - (D) <u>329 IAC 11.5-7</u>.
 - (E) <u>329 IAC 11.5-8</u>, if the facility is accepting accepts and stores appropriate feedstock.

(Solid Waste Management Division; <u>329 IAC 11.5-3-1</u>; filed Mar 14, 2013, 2:57 p.m.: <u>20130410-IR-329090193FRA</u>; readopted filed Jun 14, 2019, 2:00 p.m.: <u>20190710-IR-329190249BFA</u>)

SECTION 6. 329 IAC 11.5-8-1 IS AMENDED TO READ AS FOLLOWS:

329 IAC 11.5-8-1 Financial assurance for cleanup and closure

Authority: <u>IC 13-14-8-7</u>; <u>IC 13-15</u>; <u>IC 13-19-3</u> Affected: <u>IC 13-14</u>; <u>IC 13-30</u>; <u>IC 36-9-30</u>

- Sec. 1. (a) All-owners **An owner** or operators operator that are is required to register under this article shall establish financial assurance for closure of the registered facility. Facilities that have a confined feeding operation (CFO) approval or a concentrated animal feeding operation (CAFO) permit are exempt from the requirement to obtain financial assurance on any biomass. The financial assurance must be:
 - (1) provided as a surety bond as specified in accordance with subsection (e); (d): and
 - (2) in the amount that will provide provides for closure of the registered facility in the event the owner or operator has failed to close the registered facility.
- (b) The amount of financial assurance that will provide provides for closure is determined by the maximum amount in tons of biomass, appropriate feedstock, and residue that may be stored at the facility at one (1) time, multiplied by ninety dollars (\$90). unless For a facility with a confined feeding operation (CFO) approval or concentrated animal feeding operation (CAFO) permit that must comply with this rule in accordance with 329 IAC 11.5-3-1(6), the determination of the amount of financial assurance is required to only include the maximum amount of appropriate feedstock and residue, but not biomass, that may be stored at the facility.
- (c) Instead of the amount of financial assurance that provides for closure determined under subsection (b), an owner or owner may submit a demonstration of justified lower disposal costs is submitted for to the commissioner for approval. This approval will must:

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- (1) be reconsidered with subsequent renewals; that still must and
- (2) comply with the inflation calculation required by 329 IAC 11.5-4-1(d).
- (c) (d) The surety bond is **must be** established as follows:
- (1) On forms
 - (A) provided by the commissioner; or
 - (B) as approved by the commissioner.
- (2) All surety bonds must contain the following:
 - (A) The establishment of minimum bond amount determined by subsection (b) or (c).
 - (B) Provision that, upon notice from the commissioner that the owner or operator has failed to close the facility under the requirements of <u>329 IAC 11.5-7-1</u>, the surety will place company shall do either of the following:
 - (i) **Deposit** the amount that will provide provides for closure into a standby trust fund, as directed by the commissioner. upon notice from the commissioner that the owner or operator has failed to close the facility under the requirements of 329 IAC 11.5-7-1.
 - (ii) If the financial assurance amount is less than twenty thousand dollars (\$20,000) and a standby trust fund is not established, submit all payments directly to the department.
 - (C) Provision that the surety **company** may not cancel the bond without first sending notice of cancellation by certified mail to the owner or operator and the commissioner at least one hundred twenty (120) days before the effective date of the cancellation.
 - (D) Provision that the owner or operator may not terminate the bond without prior written authorization by the commissioner.
- (3) The surety company issuing the bond must be:
 - (A) among those listed as acceptable sureties for federal bonds in Circular 570* of the United States Department of the Treasury; and
 - (B) authorized to do business in Indiana.
- (4) The surety will company is not be liable for deficiencies in the performance of closure by the owner or operator after the closure certification is deemed adequate by the commissioner.
- (5) If the financial assurance amount determined under this rule is twenty thousand dollars (\$20,000) or more, the owner or operator shall establish a standby trust fund to be utilized in the event the owner or operator fails to fulfill closure obligations and the bond guarantee is exercised. Such The trust fund must be established in accordance with the following:
 - (A) On forms provided by the commissioner or forms as approved by the commissioner.
 - (B) The establishment of a standby trust fund in the amount determined by subsection (b) **or (c)** for commissioner-approved work done to close the facility.
 - (C) The requirement of **for** successor trustees to notify the commissioner, in writing, of their appointment at least ten (10) days prior to the appointment becoming effective.
 - (D) The requirement that the funded trust is irrevocable unless terminated in writing by the commissioner.
 - (E) The requirement that all signatures be notarized by a notary public commissioned to be a notary public in the state of Indiana at the time of notarization.
 - (F) The requirement that the trustee is:
 - (i) authorized to act as a trustee; and is
 - (ii) an entity whose operations are regulated and examined by a federal agency and a or state of Indiana agency.
- (d) (e) The owner or operator may use a single surety bond to meet the requirements for more than one (1) facility. Evidence of financial assurance submitted to the commissioner must include a list showing, for each facility, the following:
 - (1) The IDEM registration number, name, and address.
 - (2) The amount of funds available through the surety bond that must be not less than the sum of funds that would be available if a separate surety bond had been established and maintained for each facility.
 - (e) (f) An owner or operator shall do the following:
 - (1) Notify the commissioner by certified mail within ten (10) days from commencement of a voluntary or involuntary proceeding under bankruptcy under 11 U.S.C. 101 et seq., naming the owner or operator as debtor. An owner or operator who has a surety bond shall be is deemed to be without the required financial assurance in the event of bankruptcy of the institution issuing the surety bond.
 - (2) Reestablish financial assurance within sixty (60) days after such an event **described in subdivision (1).** The registered facility cannot operate outside the sixty (60) day period without establishing a surety bond for the amount required under subsection (b) **or (c).**

- (f) (g) In addition to any other penalties provided for in this article or in <u>IC 13-14</u> and <u>IC 13-30</u>, any failure to obtain, maintain, or fund financial assurance as required by this rule within the prescribed time limits shall be is grounds for a proceeding to revoke the facility's registration or to order final closure of the registered facility.
- (g) (h) After the closure certification is deemed adequate by the commissioner, the owner or operator of the registered facility is released from the obligation of maintaining financial assurance under this article.

*This document is available for viewing at https://www.fiscal.treasury.gov/surety-bonds/circular-570.html and may be obtained from the United States Department of the Treasury, Bureau of the Fiscal Service, Surety Bond Program, 3700 East West Highway, Room 6D22, Hyattsville, MD 20782.

(Solid Waste Management Division; <u>329 IAC 11.5-8-1</u>; filed Mar 14, 2013, 2:57 p.m.: <u>20130410-IR-329090193FRA</u>; readopted filed Jun 14, 2019, 2:00 p.m.: <u>20190710-IR-329190249BFA</u>)

SECTION 7. 329 IAC 11.6-9-1 IS AMENDED TO READ AS FOLLOWS:

329 IAC 11.6-9-1 Financial assurance for cleanup and closure

Authority: <u>IC 13-14-8-7</u>; <u>IC 13-15</u>; <u>IC 13-19-3</u> Affected: <u>IC 13-14</u>; <u>IC 13-30</u>; <u>IC 36-9-30</u>

- Sec. 1. (a) Owners An owner or operators operator that are is required to have financial assurance under 329 IAC 11.6-5-1(f) shall establish financial responsibility for closure of the registered facility. The financial responsibility must be:
 - (1) provided as a surety bond as specified in accordance with subsection (d); (c); and
 - (2) in the amount that will provide provides for closure of the registered facility in the event the owner or operator has failed to close the registered facility.
- (b) The amount that will provide provides for closure is determined by multiplying the maximum amount, estimated in tons, of residue on-site at any one (1) time by seventy-five dollars (\$75).
 - (c) The surety bond is must be established as follows:
 - (1) On forms
 - (A) provided by the commissioner; or
 - (B) as approved by the commissioner.
 - (2) All surety bonds must contain the following:
 - (A) The establishment of minimum bond amount determined by subsection (b).
 - (B) Provision that, upon notice from the commissioner that the owner or operator has failed to close the facility under the requirements of 329 IAC 11.6-8-1, the surety will place company shall do either of the following:
 - (i) **Deposit** the amount that will provide provides for closure into a standby trust fund, as directed by the commissioner. upon notice from the commissioner that the owner or operator has failed to close the facility.
 - (ii) If the financial assurance amount is less than twenty thousand dollars (\$20,000) and a standby trust fund is not established, submit all payments directly to the department.
 - (C) Provision that the surety **company** may not cancel the bond without first sending notice of cancellation by certified mail to the owner or operator and the commissioner at least one hundred twenty (120) days before the effective date of the cancellation.
 - (D) Provision that the owner or operator may not terminate the bond without prior written authorization by the commissioner.
 - (3) The surety company issuing the bond must be:
 - (A) among those listed as acceptable sureties for federal bonds in Circular 570* of the United States Department of the Treasury; and
 - (B) authorized to do business in Indiana.
 - (4) The surety will **company is** not be liable for deficiencies in the performance of closure by the owner or operator after the closure certification is deemed adequate by the commissioner.
 - (5) If the financial assurance amount determined under this rule is twenty thousand dollars (\$20,000) or more, the owner or operator shall establish a standby trust fund to be utilized in the event the owner or operator fails to fulfill closure obligations and the bond guarantee is exercised. Such The trust fund must be

established in accordance with the following:

- (A) On forms provided by the commissioner or forms as approved by the commissioner.
- (B) The establishment of a standby trust fund in the amount determined by subsection (b) for commissioner-approved work done to close the facility.
- (C) The requirement of for successor trustees to notify the commissioner, in writing, of their appointment at least ten (10) days prior to the appointment becoming effective.
- (D) The requirement that the funded trust is irrevocable unless terminated in writing by the commissioner.
- (E) The requirement that all signatures be notarized by a notary public commissioned to be a notary public in the state of Indiana at the time of notarization.
- (F) The requirement that the trustee is:
- (i) authorized to act as a trustee; and is
- (ii) an entity whose operations are regulated and examined by a federal agency and or state of Indiana agency.
- (d) The owner or operator may use a single surety bond to meet the requirements for more than one (1) facility. Evidence of financial responsibility submitted to the commissioner must include a list showing, for each facility, the following:
 - (1) The registration number, name, and address.
 - (2) The amount of funds available through the surety bond that must be not less than the sum of funds that would be available if a separate surety bond had been established and maintained for each facility.
 - (e) An owner or operator shall do the following:
 - (1) Notify the commissioner by certified mail within ten (10) days from commencement of a voluntary or involuntary proceeding under bankruptcy under 11 U.S.C. 101 et seq., October 1, 1979, naming the owner or operator as debtor. An owner or operator who has a surety bond shall be is deemed to be without the required financial responsibility in the event of bankruptcy of the institution issuing the surety bond.
 - (2) Reestablish financial responsibility within sixty (60) days after such an event **described in subdivision (1).** The registered facility cannot operate outside the sixty (60) day period without establishing a surety bond for the amount required under subsection (b).
- (f) In addition to any other penalties provided for in this article or in <u>IC 13-14</u> and <u>IC 13-30</u>, any failure to obtain, maintain, or fund financial assurance as required by this rule within the prescribed time limits shall be is grounds for a proceeding to revoke the facility's registration or to order final closure of the registered facility.
- (g) After the closure certification is deemed adequate by the commissioner, the owner or operator of the registered facility is released from the obligation of maintaining financial assurance under this article.

*This document is available for viewing at

https://www.fiscal.treasury.gov/surety-bonds/circular-570.html and may be obtained from the United States Department of the Treasury, Bureau of the Fiscal Service, Surety Bond Program, 3700 East West Highway, Room 6D22, Hyattsville, MD 20782.

(Solid Waste Management Division; <u>329 IAC 11.6-9-1</u>; filed Jan 30, 2013, 12:31 p.m.: <u>20130227-IR-329100253FRA</u>; readopted filed Jun 14, 2019, 2:00 p.m.: <u>20190710-IR-329190249BFA</u>)

SECTION 8. 329 IAC 11.7-9-1 IS AMENDED TO READ AS FOLLOWS:

329 IAC 11.7-9-1 Financial assurance for cleanup and closure

Authority: <u>IC 13-14-8-7</u>; <u>IC 13-15</u>; <u>IC 13-19-3</u> Affected: <u>IC 13-14</u>; <u>IC 13-30</u>; <u>IC 36-9-30</u>

- Sec. 1. (a) All owners **An owner** or operators operator that are is required to register under this article shall establish financial assurance for closure of the registered facility. The financial assurance must be:
 - (1) provided as a surety bond as specified in accordance with subsection (c); and
 - (2) in the amount that will provide provides for closure of the registered facility in the event the owner or operator has failed to close the registered facility.

- (b) The amount that will provide provides for closure is determined by the maximum amount in tons of alternative fuel or residue that may be stored at the facility and that exceeds ten thousand (10,000) tons at any one (1) time, multiplied by thirty dollars (\$30) per ton.
 - (c) The surety bond is must be established as follows:
 - (1) On forms
 - (A) provided; by the commissioner; or
 - (B) as approved by the commissioner.
 - (2) All surety bonds must contain the following:
 - (A) The establishment of minimum bond amount determined by subsection (b).
 - (B) Provision that, upon notice from the commissioner that the owner or operator has failed to close the facility under the requirements of <u>329 IAC 11.7-8-1</u>, the surety will place company shall do either of the following:
 - (i) **Deposit** the amount that will provide provides for closure into a standby trust fund, as directed by the commissioner. upon notice from the commissioner that the owner or operator has failed to close the facility under the requirements of 329 IAC 11.7-8-1.
 - (ii) If the financial assurance amount is less than twenty thousand dollars (\$20,000) and a standby trust fund is not established, submit all payments directly to the department.
 - (C) Provision that the surety **company** may not cancel the bond without first sending notice of cancellation by certified mail to the owner or operator and the commissioner at least one hundred twenty (120) days before the effective date of the cancellation.
 - (D) Provision that the owner or operator may not terminate the bond without prior written authorization by the commissioner.
 - (3) The surety company issuing the bond must be:
 - (A) among those listed as acceptable sureties for federal bonds in Circular 570* of the United States Department of the Treasury; and
 - (B) authorized to do business in Indiana.
 - (4) The surety will **company is** not be liable for deficiencies in the performance of closure by the owner or operator after the closure certification is deemed adequate by the commissioner.
 - (5) If the financial assurance amount determined under this rule is twenty thousand dollars (\$20,000) or more, the owner or operator shall establish a standby trust fund to be utilized in the event the owner or operator fails to fulfill closure obligations and the bond guarantee is exercised. The trust fund must be established in accordance with the following:
 - (A) On forms provided by the commissioner or forms as approved by the commissioner.
 - (B) The establishment of a standby trust fund in the amount determined by subsection (b) for commissioner-approved work done to close the facility.
 - (C) The requirement of for successor trustees to notify the commissioner, in writing, of their appointment at least ten (10) days prior to the appointment becoming effective.
 - (D) The requirement that the funded trust is irrevocable unless terminated in writing by the commissioner.
 - (E) The requirement that all signatures be notarized by a notary public commissioned to be a notary public in the state of Indiana at the time of notarization.
 - (F) The requirement that the trustee is:
 - (i) authorized to act as a trustee: and is
 - (ii) an entity whose operations are regulated and examined by a federal agency and a or state of Indiana agency.
- (d) The owner or operator may use a single surety bond to meet the requirements for more than one (1) facility. Evidence of financial assurance submitted to the commissioner must include a list showing, for each facility, the following:
 - (1) The IDEM registration number, name, and address.
 - (2) The amount of funds available through the surety bond that must be not less than the sum of funds that would be available if a separate surety bond had been established and maintained for each facility.
 - (e) An owner or operator shall do the following:
 - (1) Notify the commissioner by certified mail within ten (10) days from commencement of a voluntary or involuntary proceeding under bankruptcy under 11 U.S.C. 101 et seq., naming the owner or operator as debtor. An owner or operator who has a surety bond shall be is deemed to be without the required financial assurance in the event of bankruptcy of the institution issuing the surety bond.
 - (2) Reestablish financial assurance within sixty (60) days after such an event described in subdivision (1).

The registered facility cannot operate outside the sixty (60) day period without establishing a surety bond for the amount required under subsection (b).

- (f) In addition to any other penalties provided for in this article or in <u>IC 13-14</u> and <u>IC 13-30</u>, any failure to obtain, maintain, or fund financial assurance as required by this rule within the prescribed time limits shall be is grounds for a proceeding to revoke the facility's registration or to order final closure of the registered facility.
- (g) After the closure certification is deemed adequate by the commissioner, the owner or operator of the registered facility is released from the obligation of maintaining financial assurance under this article.

*This document is available for viewing at https://www.fiscal.treasury.gov/surety-bonds/circular-570.html and may be obtained from the United States Department of the Treasury, Bureau of the Fiscal Service, Surety Bond Program, 3700 East West Highway, Room 6D22, Hyattsville, MD 20782.

(Solid Waste Management Division; <u>329 IAC 11.7-9-1</u>; filed Jan 30, 2013, 12:35 p.m.: <u>20130227-IR-329090194FRA</u>; readopted filed Jun 14, 2019, 2:00 p.m.: <u>20190710-IR-329190249BFA</u>)

Notice of Public Hearing

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